# Regional 9-1-1 Consolidation Project

# **Update to Policy Committee**

## Jim Hawkins Project Manager

April 4, 2019

## Purpose

Build an implementation plan to consolidate regional 9-1-1 services in order to provide the highest quality 9-1-1 service and lasting value for the residents of participating communities

#### Core Requirement

- The right public safety resources
- To the right location
- With the right information
- In the shortest amount of time

AND

 General safety and situational awareness for responders during a call or incident

Additional Requirements for Consolidated 9-1-1 and Dispatch Services (As Decided by Governance Committees) Regional

9-1-1 Consolidation

## Overview

Regional 9-1-1 Consolidation

- Operations Committee Actions
- Current Environment / Situation
- Concept Development
- Project Report Card
- Milestones and Events

# **Operations Committee**

#### Actions



- <u>Next Gen 9-1-1 Compliance</u>: Request Lake County remedy dual addressing in unincorporated areas (9-1-1 call delivery issue, required for NG 9-1-1 compliance)
  - <u>Action</u>: Resolution from Regional 9-1-1 Consolidation to Lake County requesting a remedy to dual addressing in unincorporated areas approved by Operations Committee, forwarded to Policy Committee final approval
- <u>Standard Technology</u>: Shared / consolidated public safety technology and data base(s) - CAD, Records Management (LE & F/EMS), booking, JMS
  - <u>Action</u>: Request for information (RFI) for future computer aided dispatch (CAD) system released by Lake County Purchasing - responses due April 23<sup>rd</sup>
  - <u>Action</u>: Operations Committee agreed to establish a RFI review committee that includes both RMS and CAD experts and appropriate partner representation to look at enterprise solutions
- <u>Detention</u>: 9-1-1 consolidation requires an actionable option / plan to remove detention tasks from PSAP operations
  - <u>Action</u>: Law Enforcement group made up of Consolidation Partners held first meeting to actively explore options to meet county-wide detention needs

# **Operations Committee**

#### Actions



- <u>"Unifying" ETSBs</u>: Continued interest in pursuing further combining ETSB • resources to increase buying power and standardize technology
  - Action: Form an ETSB expert group to review options and provide proposals to bring ETSB resources together with a common vision for coordinated and efficient support
- **Concept Development: Analyze options and opportunities that can be** brought together into one, cohesive 9-1-1 consolidation plan
  - Action: Working groups have started presenting the Operations Committee with options and early analysis in order to receive guidance and feedback
- Data Book: Establish baseline and an understanding of current operations
  - Action: Data Book (dated April 2<sup>nd</sup>) provided to Committees and working groups

### Current Environment End of 2019



- 9-1-1 Consolidation Partners include:
  - 7 ETSBs (approx. \$6.5 million in 9-1-1 surcharge funds)
  - 8 Primary PSAPs (answer 9-1-1 calls)
  - 8 Law Enforcement Dispatch Agencies
  - 8 Fire / EMS Dispatch Agencies
- 9-1-1 Consolidation Partners service a population of:
  - ≈ 590,000 (Primary PSAP / 9-1-1 Call Answering)
  - ≈ 560,000 (Law Enforcement Dispatch)
  - ≈ 580,000 (Fire / EMS Dispatch)
- Telecommunicators
  - At any time, between 23 and 36 telecommunicators working at the eight partner PSAPs
  - Training period ranges from 3 to 9 months (PSAP dependent)

<u>Comparison</u>: Lake County as a whole (population ≈ 703,000) is currently serviced by:

- ≥ 10 ETSBs (approx. \$8 million in 9-1-1 surcharge funds)
- ≥ 15 Primary PSAPs (answer 9-1-1 calls)
- ≥ 14 Law Enforcement Dispatch Agencies
- ≥ 14 Fire / EMS Dispatch Agencies

## **Current Environment**

9-1-1 Consolidation Partner Totals (Averages for 2016 & 2017)



- Total 9-1-1 calls ( ≈ 260,000)
  - ≈ 45,900 (17.5%) wire line 9-1-1 calls
  - ≈ 202,100 (77.2%) wireless 9-1-1 calls
  - ≈ 8,800 (3.4%) VoIP 9-1-1 calls
  - ≈ 4,900 (1.9%) abandoned 9-1-1 calls
- Total 10 digit calls ( ≈ 1,000,000)
  - ≈ 779,000 (72.6%) inbound 10-digit calls
  - ≈ 293,400 (27.4%) outbound 10-digit calls
- Total computer aided dispatch (CAD) incidents (≈ 953,000):
  - ≈ 67,000 (7%) Fire / EMS Incidents
  - ≈ 847,900 (89%) Law Enforcement Incidents
  - ≈ 38,300 (4%) Other

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## **Current Situation**

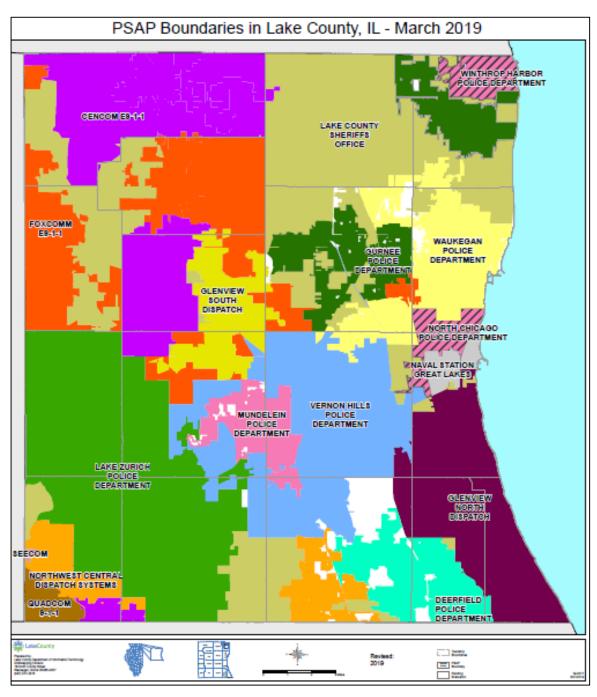
**PSAP Operations Summary 2017** 

	Totals	CenCom	FoxComm	Gurnee	LCSO	Lake Zurich	*Mundelein	Vernon Hills	Waukegan	*N. Chicago
PSAP / 9-1-1	<i>590,935</i>	81,500	63,982	90,000	52,149	81,000	31,394	71,181	87,729	32,000
LE Dispatch	561,857	81,379	32,848	54,719	136,876	50,833	31,394	54,079	87,729	32,000
Fire / EMS Dispatch	583,399	91,363	85,000	111,168	0	81,000	31,394	63,745	87,729	32,000
Total Annual 9-1-1- Call Volume	261,675	30,760	14,750	22,720	65,921	19,243	7,458	24,482	62,701	13,640
Wireline (Including VoIP) 9-1-1 Call										
Percentage	20%	30%	28%	23%	12%	27%	19%	33%	15%	10%
Wireless (Cell) 9-1-1 Call Percentage	78%	62%	72%	68%	88%	73%	81%	67%	85%	84%
9-1-1 Call Volume by Percentage of Partner Total	100%	12%	6%	9%	25%	7%	3%	9%	24%	5%
Total Annual Non 9-1-1 Call Volume	1,084,322	187,416	98,006	126,133	115,767	73,516	38,615	122,279	275,086	47,504
Ten Digit Inbound Call Percentage	73%	77%	71%	71%	69%	70%	70%	70%	75%	76%
Ten Digit Outbound Call Percentage	27%	23%	29%	29%	32%	30%	30%	30%	25%	24%
Non 9-1-1 Call Volume by Percentage of Partner Total	100%	17%	9%	12%	11%	7%	4%	11%	25%	4%
Total Annual Incident Volume	969,044	135,046	126,416	93,067	197,727	144,934	42,048	94,926	84,574	50,306
Fire / EMS Incident Volume Percentage	7%	8%	9%	14%	0%	6%	8%	10%	13%	6%
Law Incident Volume Percentage	89%	69%	88%	85%	100%	94%	92%	90%	87%	94%
Incident (CAD) Volume by Percentage of Partner Total	100%	14%	13%	10%	20%	15%	4%	10%	9%	5%

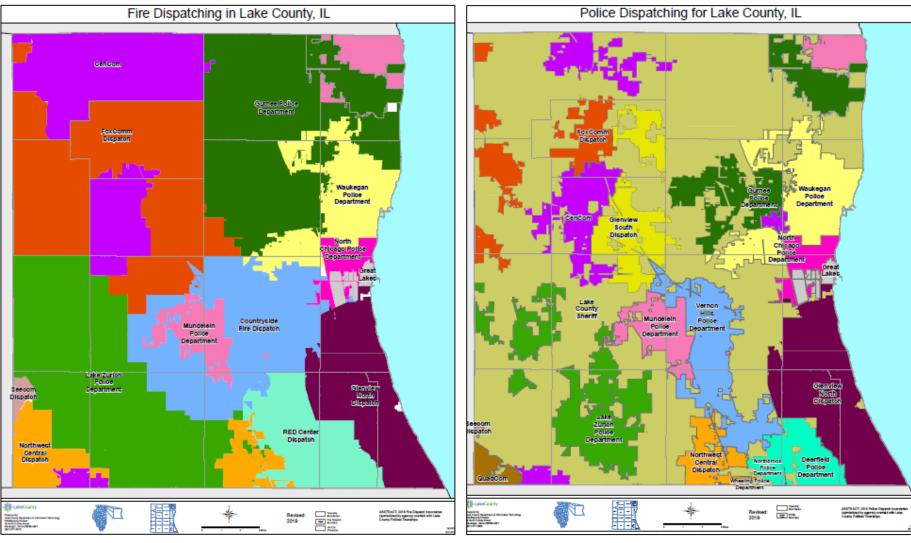
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### Current Situation PSAP Boundaries

- More than 15 Primary PSAPs
  - Answer 9-1-1 calls
- Wireline 9-1-1 calls follow boundaries to the right
- Cellular (voice or text message) and VoIP 9-1-1 calls may not follow established boundaries
  - A cellular 9-1-1 call may go to the closest available cell tower
  - Text message to 9-1-1 is very limited in Lake County
  - A VoIP 9-1-1 call may show the physical location of the internet server and not the caller's actual location
- NG 9-1-1 will improve cell phone location information



### Current Situation Dispatch Boundaries



Fire / EMS Dispatch Agencies (>14)

Law Enforcement Dispatch Agencies (>14)

Regional 9-1-1

# **Concept Development**

#### **Benefits and Keys to Success**

- Expected benefits (from the IGA)
  - Reduced call transferring
  - Staffing improvements / enhanced coverage for 24/7 operations
  - More consistent and effective service delivery
  - Greater opportunities for inter-agency response and backup
  - Better data sharing between agencies and responders in the field
  - Enhanced interoperability / ability to share information across jurisdictions
  - Operational savings
  - Reductions in future capital investment
  - Elimination of duplicate technology and maintenance agreements
- Keys to success
  - Focus remains on providing the highest quality 9-1-1 service and lasting value
  - Transparency and dialogue
  - Agree to, and work towards, a "coordinated consolidation"
    - Instead of a "competitive consolidation"

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### Concept Development Options Being Discussed

- IGA to establish an independent, public safety agency that operates and maintains a joint public safety communications system for mutual benefit of members
  - Primary PSAP (answering 9-1-1 calls) with LE & Fire / EMS dispatch
- Representative governance model
- Leased facilities under one governance structure
- Shared / 100% compatible CAD, RMS, Booking, JMS by 2025
- Single, shared county-wide GIS database
- Larger, contiguous PSAP boundaries (minimizing seams, gaps, and overlaps)
- Agency representation on supporting ETSB(s)
- Primary and back-up facilities having the same equipment

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## "Enablers"

#### **External Issues Affecting 9-1-1 Consolidation**

- Remedy for the "Detention Dilemma"
  - 9-1-1 consolidation requires an actionable option / plan to remove detention tasks from PSAP operations
- "Unified" ETSBs
  - Combining of ETSB resources can increase buying power and efficiently bring standard technology to partners
- NG 9-1-1 Compliance
  - GIS Working Group will continue to draft recommendations for Governance Committees to forward to decision makers
- Shared / consolidated public safety data base(s)
  - CAD, records management (LE & Fire/EMS), booking, JMS
  - Window of opportunity for Lake County LE community and LCSO to work together in selecting a new, shared RMS in coordination with CAD selection

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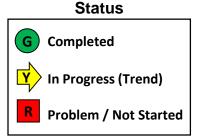
### Planning: Month 1 - 4 (Oct. 2018 – Jan. 2019)



# <u>Goal:</u> Establish baseline ("Data Book") and build understanding of current operations

Status

- G Meet all participating stakeholders
- G Define timeline and milestones
- G Devote quality time at centers and facilities
- **G** Review existing studies and engage existing consolidated centers
- G Hire contractor support
- Collect / validate data (call volume, financials, etc.)
- **G** Collect / validate current capabilities (facilities, technology, personnel, etc.)
- **G** Collect / update agencies' current operational constructs
- **G** Define assumptions
- **G** Establish working groups and required output
- G Build and execute an information plan



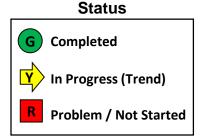
### Planning: Month 5 - 8 (Feb. 19 – May. 19)



### **Goal:** Concept of operation approved

Status

- 🛖 Update data, capabilities, and assumptions
- Update timeline and milestones
- P Update working group actions and required output
- P Define outcomes and requirements for:
  - Facilities, Tech, Personnel, Finances, Operating Procedures, Governance
- 1 Address options for "additional" duties currently performed by dispatch centers
- Build multiple concepts of operation for committee review
- **R** Evaluate and compare each concept of operation
  - Outputs / Outcomes, Value, Risk
- **R** Operations and Policy Committees approve single concept of operation
- Update agency participant list
- Update and execute the information plan



## **Milestones & Events**



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9-1-1 Consolidation

# Questions