





Housing & Community Development

# **Action Plan 2018 – First Amendment**

May 1, 2018 to April 30, 2019 Lake County Board Approval – November 13, 2018

# **Expected Resources**

## AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

The 2018 Expected Resources are based on the HUD FY2018 allocation for CDBG (Lake County & North Chicago), HOME and ESG plus prior year resources and program income as shown below.

Annually, Lake County provides an additional \$300,000 of its general funds for affordable housing.

#### **Anticipated Resources**

Program	Source of	Uses of Funds	Ехр	ected Amoun	t Available Yea	ar 1	Expected	Narrative
	Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	Description
CDBG	public -	Acquisition						
	federal	Admin and Planning						
		Economic Development						
		Housing		0		<del>3,551,508</del>		
		Public Improvements						
		Public Services	2,882,825	10,461	668,683	3,561,969	2,882,825	

Program	Source of	Uses of Funds	Ехр	ected Amoun	t Available Ye	ar 1	Expected	Narrative
	Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	Description
HOME	public -	Acquisition						
	federal	Homebuyer assistance						
		Homeowner rehab						
		Multifamily rental new						
		construction						
		Multifamily rental rehab						
		New construction for		0		<del>2,207,041</del>		
		ownership						
		TBRA	1,684,900	132,678	522,141	2,339,719	1,100,000	
ESG	public -	Conversion and rehab for						
	federal	transitional housing						
		Financial Assistance						
		Overnight shelter						
		Rapid re-housing (rental						
		assistance)						
		Rental Assistance						
		Services						
_		Transitional housing	216,362	0	161,378	377,740	216,362	
Other	public -	Housing						
	local		300,000	0	0	300,000	300,000	

Table 2 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

# **Annual Goals and Objectives**

# AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

### **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
1	Rehab Existing	2015	2019	Affordable	City of	Job Creation	CDBG: <del>\$541,893</del>	Rental units rehabilitated:
	Housing:			Housing	Waukegan	and Retention	\$544,175	53 3 Household Housing
	Affordable &			Homeless	Employment	Low Cost	UONE 64 050 005	Unit
	Special Needs			Non-Homeless	& Transit	Housing	HOME: <del>\$1,053,985</del> \$797,406	Homeowner Housing
				Special Needs	Centers	Strengthen	\$757,400	Rehabilitated: 19 21
					North Chicago	Neighborhoods	Lake County	Household Housing Unit
							Affordable Housing	
							Program: \$109,675	
2	Develop New	2015	2019	Affordable	City of	Job Creation	CDBG: <del>\$1,308,259</del>	Public Facility or
	Housing:			Housing	Waukegan	and Retention	\$1,316,438	Infrastructure Activities
	Affordable &			Homeless	Mundelein	Low Cost		for Low/Moderate
	Special Needs			Non-Homeless	Employment	Housing	HOME: <del>\$884,566</del>	Income Housing Benefit:
				Special Needs	& Transit	Strengthen	\$1,154,812	40 Households Assisted
					Centers	Neighborhoods		Rental units constructed:
					North Chicago		Lake County	<del>105</del> 49 Household
							Affordable Housing	Housing Unit
							Program: \$85,325	Buildings Demolished: 3 2
								Buildings

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Assist People	2015	2019	Homeless	Lake County	Low Cost	CDBG: \$5,640	Tenant-based rental
	Without a Home					Housing	ESG: \$377,740	assistance / Rapid
						Strengthen		Rehousing: 18 Households
						Neighborhoods		Assisted
								Homeless Person
								Overnight Shelter: 970
								Persons Assisted
								Homelessness Prevention:
								34 Persons Assisted
4	Subsidize Housing	2015	2019	Affordable	City of	Low Cost	CDBG: \$89,992	Public service activities
	for Low/Mod			Housing	Waukegan	Housing		other than Low/Moderate
	Income Families			Homeless		Strengthen	HOME: <del>\$100,000</del>	Income Housing Benefit:
						Neighborhoods	\$166,883	702 Persons Assisted
								Direct Financial Assistance
								to Homebuyers: <del>14</del> 29
							Lake County	Households Assisted
							Affordable Housing	Tenant-based rental
							Program: \$75,000	assistance / Rapid
								Rehousing: 5 Households
								Assisted
5	Provide Adequate	2015	2019	Non-Housing	Round Lakes	Strengthen	CDBG: \$255,000	Public Facility or
	Low/Mod			Community	Beach Park	Neighborhoods		Infrastructure Activities
	IncomeArea			Development	Park City			other than Low/Moderate
	Infrastructure				North Chicago			Income Housing Benefit:
								4070 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Revitalize	2015	2019	Non-Housing	North Chicago	Strengthen	CDBG: \$10,000	Public Facility or
	Low/Mod Income			Community		Neighborhoods		Infrastructure Activities
	Area Business			Development				other than Low/Moderate
	Districts							Income Housing Benefit:
								2880 Persons Assisted
7	Assist People with	2015	2019	Affordable	City of	Job Creation	CDBG: \$332,368	Public Facility or
	Disabilities			Housing	Waukegan	and Retention		Infrastructure Activities
				Non-Homeless	Zion	Low Cost		other than Low/Moderate
				Special Needs	North Chicago	Housing		Income Housing Benefit:
						Strengthen		5621 Persons Assisted
						Neighborhoods		Public service activities
								other than Low/Moderate
								Income Housing Benefit:
								200 Persons Assisted
8	Provide Welcoming	2015	2019	Affordable	Lake County	Low Cost	CDBG: \$163,961	Public service activities
	Communities			Housing		Housing		other than Low/Moderate
				Public Housing		Strengthen		Income Housing Benefit:
				Homeless		Neighborhoods		1347 Persons Assisted
				Non-Homeless				
				Special Needs				
				Non-Housing				
				Community				
				Development				
9	Job Creation	2015	2019	Non-Housing	Mundelein	Job Creation	CDBG: \$118,000	Businesses assisted: 10
				Community	Fox Lake	and Retention		Businesses Assisted
				Development				

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
10	Provide Services for Job Stability	2015	2019	Non-Homeless Special Needs Non-Housing Community Development	Lake County	Job Creation and Retention Strengthen Neighborhoods	CDBG: \$149,588	Public service activities other than Low/Moderate Income Housing Benefit: 467 Persons Assisted
11	Grant & Program Administration	2015	2019	Affordable Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	Lake County	Job Creation and Retention Low Cost Housing Strengthen Neighborhoods	CDBG: \$576,565 HOME: \$168,490	Other: 1 Other

Table 3 – Goals Summary

### **Goal Descriptions**

1	Goal Name	Rehab Existing Housing: Affordable & Special Needs			
	Goal Description	Acquisition and/or rehabilitation of existing buildings in order to provide a decent home and a suitable living environment for low- and moderate-income households and special needs populations.			
2	Goal Name	evelop New Housing: Affordable & Special Needs			
	Goal Description	To expand Lake County's affordable and mixed-income housing stock in order to provide a decent home and a suitable living environment for low- and moderate-income households and special needs populations. Activities may include providing infrastructure to new affordable and mixed-income housing.			

Federal funds are leveraged with developer equity, municipal investments, local fundraising, bank financing, First Time Home Buyer grants, and State of Illinois affordable housing funds. Match requirements are met by local fundraising, donated materials and labor, and state and local grant funds.

# **AP-38 Project Summary**

**Project Summary Information** 

Project Name	Rehabilitate Existing Housing: Affordable & Special Needs
Target Area	City of Waukegan Employment & Transit Centers North Chicago
Goals Supported	Rehab Existing Housing: Affordable & Special Needs Subsidize Housing for Low/Mod Income Families Assist People with Disabilities Provide Welcoming Communities
Needs Addressed	Low Cost Housing Strengthen Neighborhoods
Funding	CDBG: \$541,893 \$544,175  HOME: \$1,053,985 \$797,406  Lake County Affordable Housing Program: \$109,675
Description	Acquisition and/or rehab of existing buildings in order to provide a decent home and a suitable living environment for low and moderate-income households and special needs populations.
Target Date	4/30/2019
Estimate the number and type of families that will benefit from the proposed activities	Rental units rehabilitated: 53 3 Household Housing Units  Homeowner Housing Rehabilitated: 19 21 Household Housing Units
Location Description	Waukegan, Highland Park, Lake Forest, Highwood, North Chicago, Libertyville

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	Estimate the number and type of families that will benefit from the proposed activities	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 40 Households Assisted Rental units constructed: 105 49 Household Housing Unit Buildings Demolished: 3 2 Buildings
	Location Description	North Chicago, Waukegan, Zion, Deerfield, <del>Mundelein</del>
	Planned Activities	Activities planned under the goal to Develop New Housing for Affordability & Special Needs include the following:  • Lake County Residential Development Corporation Community Partners for Affordable Housing Site acquisition (\$397,390 \$775,000 CDBG) for an affordable housing project in Waukegan, IL.  • City of North Chicago (\$32,950 CDBG) demolition of 2 vacant and blighted homes.
		• PIHRL (\$500,000; \$212,745 CDBG and \$287,255 HOME) for site work and new construction of an affordable, senior rental project.
		<ul> <li>Mundelein (\$91,743 CDBG) demolition of vacant structure to make way for affordable housing development.</li> <li>Youth Conservation Corps. (YCC - \$85,325 local funds) construction of small homes on vacant lots in North Chicago, Waukegan and Zion.</li> <li>HODC - (\$750,000 \$1,267,558; \$500,000 \$460,057 CDBG and</li> </ul>
		\$250,000 \$807,501 HOME) Site preparation for 25-unit affordable housing development.  • Overt the Rainbow - Permanent Supportive Housing (\$420,742; \$347,311 HOME and \$73,431 CDBG) to be decided.
3	Project Name	Assist People Without a Home
	Target Area	Lake County
	Goals Supported	Assist People Without a Home
	Needs Addressed	Low Cost Housing Strengthen Neighborhoods
	Funding	CDBG: \$5,640 ESG: \$377,740
	Description	To end homelessness in Lake County.
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Tenant-based rental assistance / Rapid Rehousing: 18 Households Assisted Homeless Person Overnight Shelter: 970 Persons Assisted Homelessness Prevention: 34 Persons Assisted

	Location Description	Residents from throughout the County are provided services from the funds invested via this program.
	Planned Activities	<ul> <li>\$45,900 ESG, Lake County Haven, homeless shelter – shelter services for individuals and families.</li> <li>\$57,067 ESG, Catholic Charities, Homelessness Prevention – short term rental assistance and case management for persons at imminent risk of homelessness.</li> <li>\$120,000 ESG, Catholic Charities, Rapid Rehousing – short and medium-term rental assistance and case management for homeless persons and families.</li> <li>\$52,487 ESG, A Safe Place, Domestic Violence Shelter – shelter services and case management for victims of domestic violence.</li> <li>\$41,160 ESG and \$5,640 North Chicago CDBG, PADS, Overnight shelter – night-by-night shelter services and case management.</li> <li>\$32,751 ESG, Homeless Management Information System administration.</li> <li>\$28,375, ESG Grant Administration</li> </ul>
4	Project Name	Subsidize Housing for Low/Mod Income Families
	Target Area	City of Waukegan
	Goals Supported	Assist People Without a Home Subsidize Housing for Low/Mod Income Families Provide Welcoming Communities
	Needs Addressed	Low Cost Housing
	Funding	CDBG: \$89,992 HOME: <del>\$100,00</del> \$166,883 Lake County Affordable Housing Program: \$75,000
	Description	To provide direct assistance to facilitate and expand homeownership among and/or to provide rental assistance to persons of low- and moderate-income.
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Public service activities other than Low/Moderate Income Housing Benefit: 702 Persons Assisted Direct Financial Assistance to Homebuyers: 14 29 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 5 Households Assisted

	Location Description	Clients served with service dollars will come from all areas of the County.
	Planned Activities	Activities planned under the goal to Subsidize Housing for Low/Moderate Income Families include the following:  • Downpayment assistance through Affordable Housing Corporation of Lake County Community Partners for Affordable Housing both county-wide (\$30,989 \$150,000 HOME) and in Waukegan (\$69,011 HOME). This also includes (\$40,000 local funds) for additional housing programs.  • Catholic Charities (\$50,000 CDBG) Homelessness prevention  • Catholic Charities (\$35,000 local funds) Rapid Rehousing – short and medium-term rental assistance and case management for homeless persons and families.  • Prairie State Legal Services (\$19,230 CDBG) Legal advice and representation related to homelessness prevention and housing stability issues  • ElderCARE (\$20,762 CDBG) Transportation assistance to seniors
5	Project Name	Provide Adequate Low/Mod Income Area Infrastructure
	Target Area	Round Lakes Beach Park North Chicago
	Goals Supported	Revitalize Low/Mod Income Area Business Districts
	Needs Addressed	Strengthen Neighborhoods
	Funding	CDBG: \$255,000
	Description	To revitalize deteriorating or deteriorated neighborhoods.
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 4070 Persons Assisted
	<b>Location Description</b>	North Chicago, Beach Park, Ingleside

	Planned Activities	<ul> <li>NORTH CHICAGO (\$85,000 CDBG) Rehabilitation of the existing sanitary sewers. Approximately 1,450 lineal feet of sanitary sewer is to be rehabilitated as part of this project.</li> <li>BEACH PARK (\$85,000 CDBG) – Water main extension and pedestrian walk-way</li> <li>GRANT TOWNSHIP (\$85,000 CDBG) – Drainage improvements and road reconstruction</li> </ul>
6	Project Name	Revitalize Low/Mod Income Area Business Districts
	Target Area	North Chicago
	Goals Supported	Revitalize Low/Mod Income Area Business Districts
	Needs Addressed	Strengthen Neighborhoods Job Creation and Retention
	Funding	CDBG: \$10,000
	Description	Revitalize Low/Mod Income Area Business Districts.
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2880 Persons Assisted
	<b>Location Description</b>	North Chicago
	Planned Activities	In support of revitalizing business districts that service and employ low/moderate income households in Lake County, the following activities are planned:  • NORTH CHICAGO (\$10,000 CDBG): - Streetscaping - plant new trees along commercial corridors to improve appearance of struggling business districts.
7	Project Name	Assist People with Disabilities
	Target Area	City of Waukegan Zion North Chicago
	Goals Supported	Rehab Existing Housing: Affordable & Special Needs Provide Adequate Low/Mod IncomeArea Infrastructure Assist People with Disabilities Provide Welcoming Communities
	Needs Addressed	Strengthen Neighborhoods Job Creation and Retention

	Funding	CDBG: \$332,610
	Description	To provide both services to people with disabilities and accessibility modifications to the homes, facilities and workplaces of people with disabilities, including the elderly.
	Target Date	4/30/2019
Estimate the number and type of families that will benefit from the Public Facilit Income House		Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 5621 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted
	Location Description	Waukegan, Zion, North Chicago, Mundelein, Island Lake
	Planned Activities	<ul> <li>CITY OF ZION (\$78,615 CDBG) Sidewalk repair</li> <li>LITTLE CITY FOUNDATION (\$45,753 CDBG) Bathroom rehabilitation, HVAC and lighting upgrades and a perimeter fence at vocational resource center</li> <li>GREAT LAKES ADAPTIVE SPORTS ASSOCIATION (\$20,242 CDBG) Adaptive sports programming</li> <li>Arden Shore (\$15,000 CDBG) – Engineering design for elevator installation to family center</li> <li>Island Lake (\$40,000 CDBG) - Accessibility upgrades to village hall</li> <li>Waukegan Township (\$80,000 CDBG) – HVAC upgrades to Park Place Senior Center and window replacement at Staben House</li> <li>ZACHARIAS CENTER (\$3,000 CDBG) Youth Counseling services</li> <li>NORTH CHICAGO (\$50,000 CDBG) – Sidewalk reconstruction</li> </ul>
8	Project Name	Provide Welcoming Communities
	Target Area	Lake County
	Goals Supported	Provide Welcoming Communities
	Needs Addressed	Low Cost Housing Strengthen Neighborhoods
	Funding	CDBG: \$163,961
	- unumb	
	Description	To foster welcoming, inclusive and neighborly suburban communities.

	Estimate the number and type of families that will benefit from the proposed activities	Public service activities other than Low/Moderate Income Housing Benefit: 1347 Persons Assisted
	Location Description	All areas of the County are expected to benefit from the funds invested in this goal.
	Planned Activities	<ul> <li>CASA – (\$30,640 CDBG) Court advocacy support for abused and neglected children</li> <li>Prairie State Legal Services (\$93,809 CDBG) for fair housing legal services</li> <li>Mano a Mano (\$30,000 CDBG) for their productive parents program</li> <li>YWCA (\$5,000 CDBG) Homework support to children in child care program - all N. Chicago funds</li> <li>Northern Illinois Food Bank (\$4,512 CDBG) mobile food pantry</li> </ul>
9	Project Name	Create Jobs for Low/Mod Income Workers
	Target Area	City of Waukegan Lake County
	Goals Supported	Revitalize Low/Mod Income Area Business Districts Job Creation
	Needs Addressed	Job Creation and Retention
	Funding	CDBG: \$118,000
	Description	To create or retain jobs for low- and moderate-income persons by providing assistance to business (e.g. small business incubators, small businesses and/or microenterprises).
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Businesses assisted: 10 Businesses Assisted
	Location Description	All areas of the County are expected to benefit from the funds invested in this goal.
	Planned Activities	Greater Waukegan Development Coalition (\$118,000 CDBG) – Innovates program (small business development)
10	Project Name	Provide Services for Job Stability
	Target Area	Lake County

	Goals Supported	Provide Services for Job Stability
	Needs Addressed	Strengthen Neighborhoods Job Creation and Retention
	Funding	CDBG: \$149,588
	Description	To support low- and moderate-income workers in need of either transportation for access to employment or access to affordable, quality child care.
	Target Date	4/30/2019
	Estimate the number and type of families that will benefit from the proposed activities	Public service activities other than Low/Moderate Income Housing Benefit: 467 Persons Assisted
	Location Description	Clients from throughout Lake County are expected to benefit from dollars invested in this goal.
	Planned Activities	<ul> <li>\$35,000 CDBG Highland Park Community Nursery School – Child care for low/mod income workers</li> <li>\$30,000 CDBG Youth Conservation Corps – Educational and vocational opportunities for low/mod income youth</li> <li>\$44,588 CDBG YouthBuild Lake County (includes \$5,000 N. Chic. funding) - Educational and vocational opportunities for low/mod income youth</li> <li>\$25,000 CDBG Center for Enriched Living job training and placement program for individuals with developmental disabilities</li> <li>\$15,000 CDBG Little City- Vocational center activity programming</li> </ul>
11	Project Name Grant & Program Administration	
Target Area Lake County		Lake County
	Goals Supported	Rehab Existing Housing: Affordable & Special Needs Develop New Housing: Affordable & Special Needs Assist People Without a Home Subsidize Housing for Low/Mod Income Families Provide Adequate Low/Mod IncomeArea Infrastructure Revitalize Low/Mod Income Area Business Districts Assist People with Disabilities Provide Welcoming Communities Job Creation Provide Services for Job Stability Grant & Program Administration

Needs Addressed	Low Cost Housing Strengthen Neighborhoods Job Creation and Retention
Funding	CDBG: \$576,565 HOME: \$168,490 Lake County Affordable Housing Program: \$30,000
Description	This includes North Chicago CDBG Admin.
Target Date	4/30/2019
Estimate the number and type of families that will benefit from the proposed activities	
Location Description	
Planned Activities	Grant & Program administration & planning

#### AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The County developed its geographic priorities based on a two-pronged approach:

- 1. Revitalize areas of greatest need. In addition to the entitlement communities of North Chicago and Waukegan, several areas of Lake County are home to a concentrated number of low/moderate income households whose neighborhoods would benefit from community development, including commercial revitalization, housing and infrastructure rehabilitation plus more adequate amenities. Indicated in HUD data as census tracts where over 55% of households are at or below 50% of area median income (AMI) and located in Beach Park, Fox Lake, Mundelein, Park City, the Round Lake area, Warren Township, Wauconda Township and Zion, these target areas are identified in green in the map below. In further articulating each area's specific needs/barriers, place-based strategies and opportunities, Lake County will work with local governments. A recommended action for Lake County in its Analysis of Impediments to Fair Housing Choice (p. 140) is to "Use CDBG funds to make areas with existing affordable housing more attractive by investing in public facilities, infrastructure, and economic development there.
- 2. Assist in expanding the supply of housing near transit and employment centers, especially outside areas where there are already heavy concentrations of affordable housing. Another recommended action for Lake County in its Analysis of Impediments to Fair Housing Choice (p. 146) is "The County could prioritize the allocation of CDBG and HOME funds to (housing) projects near public transportation and employment centers." To this end, the County is articulating areas "near transit and employment centers, especially outside areas where there are already heavy concentrations of affordable housing" as a geographic priority for affordable and special needs housing. Areas proximate to employment, retail and medical facilities —or easily accessible by public transportation often lack affordable housing, so those areas are a priority for affordable housing in this Action Plan.

#### **Geographic Distribution**

Target Area	Percentage of Funds
City of Waukegan	
Lake County	
Mundelein	<del>10</del>
Round Lakes	2
Wauconda Township	
Waukegan Township	<del>14</del> 17

Target Area	Percentage of Funds
Zion	2
Beach Park	2
Employment & Transit Centers	28
Fox Lake	
Gurnee	
Park City	
Warren Township	
North Chicago	13

Table 5 - Geographic Distribution

#### Rationale for the priorities for allocating investments geographically

The geographic allocation will be driven by a combination of the County's geographic priorities discussed above and the 2018 project proposals from the local communities. Also, the joint agreement between the City of North Chicago and Lake County reserves the amount of the City of North Chicago's entitlement for North Chicago although its CDBG allocation is administered by Lake County.

#### Discussion

City of Waukegan's Action Plan is contained on separate pages.