



July 12, 2016

# 2015 Consolidated Annual Performance & Evaluation Report (CAPER)

For the Period May 1, 2015 through April 30, 2016

# **CR-05 - Goals and Outcomes**

### Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

During program year 2015 ("PY2015"), Lake County and its partners kicked off the new 2015-19 Consolidated Plan focused on expanding affordable housing, revitalizing neighborhoods and creating jobs. All ten goals were funded, with public infrastructure activities expected to meet the five-year goals after only the first two years.

As the program year started on May 1, 2015, the Consolidated Planning process---after 9 months of public participation---was drawing to a close. Plans for specific activities to be funded with PY2015 funds were finalized in June 2015 and missed the 2015 summer construction season. During this timeframe, Lake County also restructured internal processes for performing environmental reviews, a change which slowed the initialization of many PY2015 activities.

Affordable Housing, Emergency Solutions Grant (ESG) and Community Development Block Grant (CDBG) Public Services, activities that did not require a summer construction season, were successfully executed throughout the program year. As shown below in CR-20, a majority of Lake County's affordable housing goals for this year were achieved, however the ongoing need for affordable housing far outpaces affordable housing creation. Housing accomplishments included the rehabilitation of several acquired and/or owner-occupied homes and the provision of first-time homebuyer assistance throughout Lake County. In Mundelein, construction began to convert a former industrial building to 40 units of affordable housing, including 10 units reserved for people with disabilities.

With its non-profit partners, in PY2015, Lake County prevented 77 people from becoming homeless and transitioned 73 people from homelessness to permanent housing via rapid rehousing. Despite these accomplishments, the county experienced an increase in family homelessness and in the number of unsheltered homeless. These accomplishments were funded with a combination of CDBG Public Services, ESG and Lake County Affordable Housing Program (AHP) funds.

On the public improvements front, the major highlight was the completion of a \$3 million rehabilitation of the Center for Enriched Living---a day recreation center for people with intellectual disabilities located in Riverwoods---for which an investment of \$100,000 of CDBG funds leveraged over \$2.9 million in private philanthropic investment. Also, construction began on a new elevator for Family First Center which serves and

supports families from both North Chicago and Waukegan.

# Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Progra m Year	Percent Complete
#1 Rehab Existing Housing: Affordable & Special Needs	Affordable Housing Homeless Non-Homeless Special Needs	CDBG: \$127,500 / HOME: \$175,000	Rental units rehabilitated	Household Housing Unit	25	0	0.00%	3	0	0.00%
#1 Rehab Existing Housing: Affordable & Special Needs	Affordable Housing Homeless Non-Homeless Special Needs	HOME: \$322,797	Homeowner Housing Added	Household Housing Unit	35	0	0.00%	7	0	0.00%
#1 Rehab Existing Housing: Affordable & Special Needs	Affordable Housing Homeless Non-Homeless Special Needs	CDBG: \$272,603 / HOME: \$156,178	Homeowner Housing Rehabilitated	Household Housing Unit	134	2	1.49%	15	2	13.33%
#2 Develop New Housing: Affordable & Special Needs	Affordable Housing Homeless Non-Homeless Special Needs	CDBG: \$242,500 / HOME: \$20,000	Rental units constructed	Household Housing Unit	26	0.00%	0.00%	40	0	0.00%

#3 Assist People Without a Home	Homeless	CDBG: \$4,912	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	1213		0	1213	
#3 Assist People Without a Home	Homeless	ESG: \$70,000	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	45	45	100%	14	45	321.43%
#3 Assist People Without a Home	Homeless	ESG: \$66,912	Homeless Person Overnight Shelter	Persons Assisted	1955	1498	76.62%	2198	1498	68.15%
#3 Assist People Without a Home	Homeless	ESG: \$48,423	Homelessness Prevention	Persons Assisted	100	66	66%	36	66	183.33%
#4 Subsidize Housing for Low/Mod Income Families	Affordable Housing Homeless	CDBG: \$25,000	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1475	1506	102.10%	1475	1506	102.10%
#4 Subsidize Housing for Low/Mod Income Families	Affordable Housing Homeless	HOME: \$263,094	Direct Financial Assistance to Homebuyers	Households Assisted	100	28	28.00%	32	28	87.50%
#4 Subsidize Housing for Low/Mod Income Families	Affordable Housing Homeless	CDBG: \$50,000	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	150	28	80.00%	10	28	280.00%

#4 Subsidize Housing for Low/Mod Income Families	Affordable Housing Homeless	CDBG: \$27,791	Homelessness Prevention	Persons Assisted	200	42	83.00%	23	42	182.61%
#5 Provide Adequate Low/Mod IncomeArea Infrastructure	Non-Housing Community Development	CDBG: \$404,750	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1100	0	0.00%	5587	0	0.00%
#6 Revitalize Low/Mod Income Area Business Districts	Non-Housing Community Development	CDBG: \$311,954	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1100	0	0.00%	52613	0	0.00%
#6 Revitalize Low/Mod Income Area Business Districts	Non-Housing Community Development	CDBG: \$37,014	Jobs created/retained	Jobs	2	0	0.00%	2	0	0.00%
#7 Assist People with Disabilities	Affordable Housing Non-Homeless Special Needs	CDBG: \$204,943	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	5000	1011	20.00%	1064	1011	95.02%

#7 Assist People with Disabilities	Affordable Housing Non-Homeless Special Needs	CDBG: \$54,768	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1250	249	20.00%	172	249	144.77%
#7 Assist People with Disabilities	Affordable Housing Non-Homeless Special Needs	CDBG: \$0	Rental units rehabilitated	Household Housing Unit	50		0.00%			
#7 Assist People with Disabilities	Affordable Housing Non-Homeless Special Needs	CDBG: \$0	Homeowner Housing Rehabilitated	Household Housing Unit	50		0.00%			
#8 Provide Welcoming Communities	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$30,136	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	3750	750	20.00%	794	750	94.46%

#8 Provide Welcoming Communities	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$85,885	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	250	49	20.00%	93	49	52.69%
#9 Job Creation	Non-Housing Community Development	CDBG: \$118,209	Jobs created/retained	Jobs	30	0	0.00%	12	0	0.00%
#10 Provide Services for Job Stability	Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$119,276	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	6,250	1257	20.00%	1571	1257	80.01%
Grant Administration		CDBG: \$522	,173 / HOME: \$112,472	/ ESG: \$16,289					•	

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Pending Consolidated Plan Revision

# Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

PY2015 performance was focused on the highest priority activities in the plan, especially creation of new housing (40 units) near employment and transit in Mundelein. Also behavioral health needs were addressed by the creation with CDBG Public Services funds of a new behavioral health position at Erie Family Health Center, one of the federally qualified health clinics in Lake County.

# CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

	CDBG	HOME	ESG
White	3,130	106	541
Black or African American	1,787	32	865
Asian	40	5	11
American Indian or American Native	27	0	7
Native Hawaiian or Other Pacific Islander	1	3	2
Total	4,985	146	1,479
Hispanic	1,039	70	214
Not Hispanic	3,946	76	888

Table 2 – Table of assistance to racial and ethnic populations by source of funds

#### Narrative

For the PY2015 activities completed during the year ended April 30, 2016, the racial and ethnic status of the families assisted is shown above.

# CR-15 - Resources and Investments 91.520(a)

Source of Funds	Resources Made Available	Amount Expended During Program Year
CDBG	10,555,092	840,530
HOME	4,164,752	206,174
ESG	879,668	174,542

#### Identify the resources made available

Table 3 - Resources Made Available

#### Narrative

As the program year started on May 1, 2015, the Consolidated Planning process---after 9 months of public participation---was drawing to a close. Plans for specific activities to be funded with PY2015 funds were finalized in June 2015 and missed the 2015 summer construction season. During this timeframe, Lake County also restructured internal processes for performing environmental reviews, a change which slowed the initialization of many PY2015 activities.

Target Area	Planned	Actual	Narrative Description
	Percentage	Percentage	
	of	of	
	Allocation	Allocation	
Beach Park		1	Winthrop Harbor Owner-Occupied Rehab
Employment & Transit			
Centers	18	18	
Fox Lake			
Gurnee	0	0	
			Unplanned Mundelein 1) Owner-Occupied Rehab;
Mundelein	3	15	2) CILA Acquisition & Rehab
North Chicago	14	11	Allocation as planned
Park City	3	2	Allocation as planned
			Unplanned Round Lake/Round Lake Park Owner-
Round Lakes	7	5	Occupied Rehab
Warren Township	0		
Wauconda Township			
Waukegan Township	19	12	Allocation as planned
Zion	13	2	Allocation as planned

### Identify the geographic distribution and location of investments

Table 4 – Identify the geographic distribution and location of investments

#### Narrative

Variations in the planned versus actual geographic distribution were due primarily to PY2015 owneroccupied rehabs actually located in target areas of Round Lake area (2), Winthrop Harbor/Beach Park (1) and Mundelein (1). Also, the first Lake County-based home for people with intellectual disabilities purchased by Little City Foundation (based in Cook County) was located in Mundelein, which had not been identified at the time the Action Plan was created. Decreases in North Chicago, Park City, Waukegan Township and Zion investments do not reflect actual investment changes versus plans, but rather a change in calculation methodology that will be consistent in future action plans.

### Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

Federal funds leveraged private and local funds, particularly \$300,000 in Lake County Affordable Housing Program funds invested in tandem with federal PY2015 investments. Few state funds were leveraged due to the State of Illinois budget impasse. Neither publicly owned land nor property was leveraged to identify the needs identified in the plan.

Fiscal Year Summary – HOME Match						
8,781,839						
482,000						
9,263,839						
355,761						
8,908,079						
1						

Table 5 – Fiscal Year Summary - HOME Match Report

			Match Contribu	ution for the Fed	eral Fiscal Year			
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match
H1168; 3617	08/20/2015	50,000	0	0	0	0	0	50,000
H1352; 3606	06/09/2015	75,000	0	0	0	0	0	75,000
H1357; 3590	07/01/2015	32,000	0	0	0	0	0	32,000
H1390 &								
H1455; 3634	08/21/2015	100,000	0	0	0	0	0	100,000
H1390 +								
H1455; 3634	05/07/2015	225,000	0	0	0	0	0	225,000

Table 6 – Match Contribution for the Federal Fiscal Year

# HOME MBE/WBE report

Program Income – Enter the	program amounts for the rep	oorting period		
Balance on hand at begin- ning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$
0	46,181	25,912	0	20,270

Table 7 – Program Income

of contracts fo	Total		Minority Busin	ess Enterprises		White Non-
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non- Hispanic	Hispanic	Hispanic
Contracts						
Dollar						
Amount	362,471	0	92,900	41,675	250	227,646
Number	22	0	1	1	1	19
Sub-Contracts	5					
Number	0	0	0	0	0	0
Dollar						
Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar						
Amount	362,471	0	362,471			
Number	22	0	22			
Sub-Contracts	5					
Number	0	0	0			
Dollar						
Amount	0	0	0			

Table 8 – Minority Business and Women Business Enterprises

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	Total		Minority Prop	perty Owners		White Non-
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non- Hispanic	Hispanic	Hispanic
Number	0	0	0	0	0	0
Dollar						
Amount	0	0	0	0	0	0

Table 9 – Minority Owners of Rental Property

<b>Relocation and Real Property Acquisition</b> – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition								
Parcels Acquired			0. pa. ce	0		0		
Businesses Displ	aced			0		0		
Nonprofit Organ	izations							
Displaced				0		0		
Households Terr	porarily							
Relocated, not Displaced				0		0		
Households	Total			Minority P	rope	rty Enterprises		White Non-
Displaced		Alas	kan	Asian o	or	Black Non-	Hispanic	Hispanic
	Native or Pa		Pacific	2	Hispanic			
Ame		Amer	ican	Islande	er			
		Indi	an					
Number	0		0		0	0	0	0

Table 10 – Relocation and Real Property Acquisition

# CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be		
provided affordable housing units	83	72
Number of Non-Homeless households to be		
provided affordable housing units	84	58
Number of Special-Needs households to be		
provided affordable housing units	13	3
Total	180	133

Table 11 – Number of Households

	One-Year Goal	Actual
Number of households supported through		
Rental Assistance	83	75
Number of households supported through		
The Production of New Units	40	0
Number of households supported through		
Rehab of Existing Units	16	21
Number of households supported through		
Acquisition of Existing Units	41	37
Total	180	133

 Table 12 – Number of Households Supported

# Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

The difference above between goal and actual has two causes:

1. The Rapid Rehousing activity funded by CDBG PY2015 Public Services is still underway.

2. The creation of 40 new units of affordable housing at Fairhaven Crossing in Mundelein, of which 10 are for people with special needs, is underway but not completed. Expected completion is September 2016.

#### Discuss how these outcomes will impact future annual action plans.

We will stay the course with future action plans, as the need for affordable housing far outpaces the supply.

# Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Persons Served	CDBG Actual	HOME Actual
Extremely Low-income	60	12
Low-income	11	10
Moderate-income	1	34
Total	72	56

Table 13 – Number of Persons Served

#### Narrative Information

The table above does not contain five households funded with rental assistance by the Emergency Solutions Grant (ESG). These five households were at or below 60% AMI.

# CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Our experience with both the 2016 Point in Time count and the implementation in 2015 of Coordinated Entry has taught us that Lake County needs a Street Outreach team. PADS Lake County currently does some outreach, and Lake County is hoping to expand this outreach to a concerted effort to reach out to unsheltered homeless persons and 1) assess their individual needs and 2) provide unsheltered homeless direct access to housing in the future through Coordinated Entry.

### Addressing the emergency shelter and transitional housing needs of homeless persons

Using federal funds, the County has supported local homeless assistance agencies in assisting 1,513 unique individuals averaging roughly 63 days in shelter. Transitional shelter opportunities were provided to 58 individuals. A number of these individuals moved on to permanent housing as a result of rapid-rehousing dollars. The County has made a concentrated effort to increase the amount of permanent housing options for the County's most vulnerable populations. Of the 36,382 bed nights available, 32,380 were used, indicating an 89% usage rate. The County is proud of the safety network provided and the unique bus service provided by our PADS organization which makes shelter access more reasonable available to Lake County's homeless.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The County has invested in three different styles of homelessness prevention. The first is short term rental assistance. Individuals who are at imminent risk of homelessness may access these funds to prevent homelessness. In program year 2015 seventy seven individuals were provided with the needed financial relief and case management allowing them to stay in their homes and stabilize their situations in life in order to prevent a recurrence of the circumstances that lead to their initial challenges. Legal services were also provided to 26 individuals in program year 2016. These services were intended to assist low/moderate income individuals to stay in their homes by having attorneys, funded with federal funds, advocate for them in housing disputes and other legal matters that had the potential to lead to homelessness. The third style of prevention, financial management, has resulted in the preservation of

housing for 194 individuals with federal funds. A program funded with community development block grant funds ensured that housing, utilities, grocery and health care needs were maintained for a very vulnerable segment of the population, who, it had been determined, were incapable of responsibly managing their income and would have become homeless had it not been for the intervention of the organization supported by the County with federal funds.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The County's biggest push has been in the area of rapid-rehousing. Significant efforts were made in program year 2015 to ensure that the funds were not only used quickly (ensuring no one remained without a permanent housing opportunity within 30 days of an identified need) but used for the most vulnerable and least likely to self-resolve. The coordinated entry process has been a big part of this effort. 73 individuals have benefitted from rapid rehousing efforts. Not only are households provided rental assistance to move them from the streets or shelter into a home but they are provided with case management in order to ensure their government benefits are maximized and employment services are offered to reduce the likelihood that their homelessness will not recur.

# CR-30 - Public Housing 91.220(h); 91.320(j)

# Actions taken to address the needs of public housing

Throughout the year, LCHA completed over 50 construction projects that totaled approximately \$2.9 million in work. The projects encompassed a broad range and went from simple unit repairs to full unit turnarounds and major building rehabilitations. Approximately 40 units were rehabilitated under full modernization this year with many of the others receiving needed repairs and efficiency updates. As part of these efforts LCHA has renewed several single family homes that were completely renovated to full ADA accessibility standards while staying in the existing footprint. Innovative materials and designs were employed in these units.

The largest single concentration of public housing in Lake County, Marion Jones Townhomes served 125 low-to-moderate income families in the North Chicago community. Built in 1961, it was one of the oldest public housing developments in the State of Illinois. Despite its continuous comprehensive maintenance program, the physical conditions, building systems and infrastructure had reached the end of their useful life. Over the past few years, the Lake County Housing Authority (LCHA) recognized the need to develop a long term strategic plan for this critical public housing resource in Lake County.

Great progress has been made in the Marion Jones redevelopment project in 2015. The demolition segment of the project was completed in August, 2015. LCHA project staff and the development team is currently working with the City of North Chicago and the North Chicago Park District to finalize the plans for the new development's water retention issues, final site layout, and additional recreational spaces adjoining the development. Recent material reclamation will allow LCHA to utilize original building materials for foundations and site stabilization. This will not only help the environment and save these materials from going to landfill, it will create substantial savings on materials costs for the new development.

When the redevelopment of Marion Jones is completed, LCHA will have a net increase of 210 units of affordable housing above its current inventory of 3,441 units (including vouchers).

# Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

In 2015, LCHA created a Resident Survey that was distributed to all residents. Survey results indicated that 25% of residents surveyed would be willing to participate in a resident council if one was offered in which to participate.

### Actions taken to provide assistance to troubled PHAs

Not applicable.

# CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

In its 2015-19 Consolidated Plan, Lake County made CDBG funds available to local municipalities for site preparation for new affordable housing. Staff has also started 1-on-1 conversations with municipalities throughout the County about housing choice and local housing stock. This financial incentive provides an opportunity to discuss with municipalities the need and location of new affordable housing. Many potential new affordable housing projects would require special use or Planned Unit Development zoning, so community development can help our agency and developer partners navigate some of those local zoning conversations.

### Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The 2015-19 Consolidated Plan was created with idea of maximizing County resources to meet underserved persons in the County. The County has opened its doors to the area municipalities and non-profits who are charged with making the Consolidated Plan a reality and have had numerous 1:1 meetings so that these entities understand more fully the expectations of the County and the means of achieving the County's objectives, thus breaking down knowledge barriers. Regarding housing, in line with best practices for urban counties, the County has made a concerted effort to provide increased levels of funding to a high capacity non-profit providing rapid rehousing services. The services themselves have been updated so the most vulnerable populations receive assistance first with a declining subsidy model of support ensuring those most in need are given the support they require while maximizing the available resources. While these efforts address renters, investments in credit counseling, homeowner rehab and low-income housing construction have continued with the County's support. A large low-income housing property in a high opportunity area is beginning to take shape. The steps being taken now will facilitate the future construction of this uniquely situated property. Finally, the County is involved in a number of community wide initiatives including efforts to make the treatment courts more efficient, to address mental health concerns in the jails, in the area Continuum of Care addressing homelessness and a community action plan for behavioral health operated by the Health Department. There are various other initiatives the County is involved with so obstacles and underserved needs can be at the forefront of the actions taken by the community development department.

### Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

Lake County requires all housing rehabilitation projects to undergo lead-based paint testing if the unit was constructed pre-1978, and to share the testing report with the County. The Couny reviews the testing reports as part of the Environmental Review process and incorporates the level of remediation

work into the Environmental Review Record. The County also reviews the testing reports to ensure scopes of work include the necessary environmental remediation work. County projects strictly follow the federal lead-based paint remediation requirements, and many projects undergo full abatement even when not required to do so under federal regulations. The County's Owner-Occupied Rehabilitation Program has funds set-aside for the City of North Chicago, a municipality with aged housing stock often containing lead-based paint.

# Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

The increased emphasis on housing is intended to have the long term effect of alleviating poverty. By providing individuals with a decent, stable and well located, 'base of operations', individuals will be given some of the essential tools they need to succeed. This effort is typified by an increased level of spending in rapid rehousing, and low income housing construction. Resources that historically had been dedicated to infrastructure projects, such as streets and roads are being scaled back, and used more strategically, so funds for housing may be increased. Additionally several new jobs initiatives including facade improvements and job training programs have been funded with 2015 dollars, the results of which will be increased job opportunities to low/moderate income individuals and families.

### Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The Lake County Housing Action Coalition, of which Lake County is a member, has structured two working committees to work on 1) Education of key stakeholders and 2) Local zoning and locating of affordable housing. The committees' work is progressing, with ongoing meetings and periodic check-ins with the entire Coalition.

Lake County Board and staff are actively engaged in collaborations with the Lake County Jail, Health Department, Probation, Courts, community activists and service agencies to build an institutional, system-wide solution to the arrest and incarceration of people with mental illness. As a result of these team efforts, more police officers are being training in Crisis Intervention Training, new plans are underway for jail diversion and system measurement.

Lake County Health Department launched the implementation stage of its Behavioral Health Community Action Plan focused on building the capacity of behavioral health providers in Lake County, integrating primary care with behavioral health and other joint efforts.

Lake County supported the efforts by the local Continuum of Care to transition to a new governance structure and new by-laws were adopted during PY2015. Five newly established working committees offer a strong structure for the Coalition to continue its work to end homelessness. The new committees are listed, with the name of each committee chair, below:

### Strategic Planning & System Performance Committee – Chair Sue Shimon, Thresholds

This committee oversees the strategic planning process of the Coalition, analyze trends and data, and make recommendations on allocation of resources irrespective of particular projects.

#### Joint ServicePoint (HMIS) Committee – Chair David Fries, Catholic Charities

This committee oversees the Homeless Management Information System (HMIS) for the Continuum of Care, and any other related uses of the system.

#### Monitoring & Project Performance Committee – Chair Carol Craig, Lake County Health Department

This committee reviews projects funded by the Continuum of Care, Emergency Solutions Grant, or other related projects for compliance, appropriateness, and performance, as well as make recommendations on allocation of resources specific to particular projects.

#### System Coordination & Entry Committee – Chair Megan Powell-Filler, PADS

This committee provides oversight of the coordinated entry/assessment process for the Coalition as well as coordination with other systems which may discharge people in to homelessness.

# Community Engagement, Advocacy and Membership Committee - Chair Jim Menzer, Regional Office of Education

This committee is responsible for external and community relations, as well as membership management and elections.

# Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The Lake County Continuum of Care has revised its governance structure which has led to greater cooperation and investment among the area housing providers and ancillary nonprofits. The group has also taken the steps of inviting new members so the organization is more representative of the community as a whole. One of these new key members is the Deputy Director of the Lake County Housing Authority, which will greatly enhance the level of communication regarding housing among the groups participating in CoC. Another area of effort regards the use of a web-based referral tool, which is nearing the end of a pilot effort that is intended to inform a further expansion of the program which will link non-profits together on a common electronic platform. Lastly, the County worked with the United Way this last year to update the "Find Help Lake County" website. This up-to-date directory is a resource to all area housing and social service agencies.

# Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

Lake County partners with Prairie State Legal Services (PSLS) to provide fair housing services. The County and PSLS entered into a multi-year agreement to better address discrimination complaints in Lake County. In PY2015, PSLS provided 10 Fair Housing training sessions to 276 people. Additionally, the County's application workshops for both PY2015 & PY2016 included Fair Housing training by PSLS. Two County staff members serve as a Fair Housing Liaison between the County and PSLS.

PY2015 served as the first year of a new Consolidated Plan for Lake County. Under the new ConPlan, the County made a two-fold investment increase in both affordable housing in opportunity areas and special needs housing for people with disabilities from previous years. The CDBG funding for accessibility modifications increased from 0% to 11% of CDBG project dollars in PY2015. The new ConPlan also allowed the County to implement an application bonus for housing projects that would create new housing choice, as well as for public improvement projects presented by municipalities that have policies and practices that affirmatively further fair housing.

County staff attended 12 trainings and conferences related to fair housing in PY2015. County staff also met with the Lake County Housing Action Coalition to discuss the possibility of finding feasible multi-family sites in unincorporated Lake County, parterning to educate elected officials on both AFFH and affordable housing topics in 2016, and programming regional housing conversation in furtherance of the State Affordable Housing Planning & Appeals Act.

# CR-40 - Monitoring 91.220 and 91.230

# Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

In addition to the quarterly progress reports completed by each sub-grantee, some form of monitoring is a part of every homelessness activity undertaken by the County. For CDBG public services and ESG projects, each sub-grantee participates in a site visit from the County. A formal review of the program's efforts as they relate to the grant they receive is completed during this visit. Each organization receives a written report addressing any areas of deficiency and follow-up monitoring is completed as needed. The County began enforcing an outreach effort to minority and women owned business entities ensuring that local MBE/WBE are solicited for bids on projects supported with County/federal funds. During the application process, each potential sub-grantee identifies the role they will play in the County's consolidated plan. As needed, the plan is adjusted to meet the changing needs of the County and public hearings are held often to gather public input and provide for a transparent process.

### Citizen Participation Plan 91.105(d); 91.115(d)

# Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

Lake County's decision-making process has multiple steps, at each level offering the public opportunities to ask questions and offer comments upon any action being proposed or report being presented. The Housing and Community Development Commission (HCDC) has four Advisory and Recommendation Committees and an Executive Committee. The meetings for these six entities conform to the Illinois Open Meetings Act, as do the meetings of the County Board's Sub-Committees and the Board itself. When items are approved by the HCDC, they proceed to the Housing and Community Services Sub-Committee and then to the Finance and Administration Sub-Committee, prior to review by the County Board. The public may offer comments at any point along this review/approval process. Meeting schedules and minutes for all of the above mentioned meetings are posted on the County's website.

Notices about the CAPER Public Hearing, both in English and Spanish, were published in a local newspaper as well as sent by email to Community Development's mass mailing list. The notices were also posted on the County's website. The notices informed the public that, if unable to attend the meeting, written comments would also be accepted

# CR-45 - CDBG 91.520(c)

# Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

Of the goals established in the five year consolidated plan, the jurisdiction has met or exceeded many of its public improvements goals. As a result, a plan to allocate future funds to unmet goals, particularly in the area of housing in high opportunity areas, is underway. Additionally, the County is insisting on rapid rehousing funds from CDBG to be used on the most vulnerable citizens first. Both of these efforts are intended to make the housing efforts of the County more in-line with best practices and in-line with the spirit of the CDBG program.

Does this Jurisdiction have any open Brownfields Economic Development	No
Initiative (BEDI) grants?	

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

# CR-50 - HOME 91.520(d)

# Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations

Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

In April 2015 the County implemented a new inspections process, for both the on-going periodic inspections and construction completion inspections. The County now utilizes a dedicated, in-house Lake County Inspector for all inspections. During Program Year 2015, the County completed over 50 project completion and ongoing inspections for the HOME Program. The JPEG attachments detail the list of both completion and ongoing inspections for Program Year 2015.

IDIS Activity	Date Inspected	Issues Detected During Inspection	Reason for no Inspection
751	2/4/2016	Loose outlets, caulking, and draft stop water heater pipes.	N/A
3212	1/12/2016	No issues detected.	N/A
2088/2259	2/25/2016	Loose outlets and caulking.	N/A
2088/2239	12/7/2015	No issues detected.	N/A
209	12/7/2015	No issues detected.	N/A
1972	3/18/2016		N/A N/A
1972	5/16/2010	Loose outlets, caulking, hot water temperature.	N/A
1975	1/22/2016	Loose outlets, caulking, repair holes, smoke detector battery, miscellaneous repairs.	N/A
1975		Loose outlets, driveway trip hazzard, repair	
	4/20/2016		N/A
1071	4/29/2016	smoke detector, draft stop pipes, repair flue line	N/A
1971		and ice maker line.	
2005	2/26/2016	Needed to caulk, draft stop utility rooms, and	N/A
3005		make minor repairs.	
1601	2/26/2016	Needed to draft stop in utility rooms.	N/A
		Nonworking and defective outlets, caulking,	
	1/28/2016	missing smoke detectors, cracked window,	N/A
95		painted electrical panel.	
			Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
560			to list to be inspected in Fall 2016.
	12/15/2015	Caulking, GF label needed, loose outlet covers,	NI ( A
649	12/15/2015	loose eschuen ring (fire sprinkler).	N/A
			Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
1272			to list to be inspected in Fall 2016.
			Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
1609		Not inspected.	to list to be inspected in Fall 2016.
1009			Scheduling issues prevented the activity from
		Not inspected.	
1849		Not inspected.	being inspected. The activity has been added to list to be inspected in Fall 2016.
1049			
		Not in an estad	Scheduling issues prevented the activity from
2007		Not inspected.	being inspected. The activity has been added
2087	4/42/2016		to list to be inspected in Fall 2016.
1035	1/12/2016	No issues detected.	N/A
		Nonworking outlets, caulking, draft stop holds,	
	1/6/2016	loose outlets, broken window locks, and	N/A
2706		unlabeled breakers.	
	1/6/2016	Caulking, draft stop pipes, miscellaneous	N/A
571		repairs.	
3333	3/3/2016	Caulking, draft stop range hood, missing lights.	N/A
	2/12/2016	Replace lights, draft stop multiple place; cauling,	N/A
570	2/12/2010	repair outlets and faucet.	17/7
			Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
3413			to list to be inspected in Summer 2016.
			Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
3412			to list to be inspected in Summer 2016.
			Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
3411		·····	to list to be inspected in Summer 2016.
5411			Scheduling issues prevented the activity from
		Not inspected	
2410		Not inspected.	being inspected. The activity has been added
3410			to list to be inspected in Summer 2016.
		Net in successful	Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
3409			to list to be inspected in Summer 2016.

IDIS Activity	Date Inspected	Issues Detected During Inspection	Reason for no Inspection
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3410			to list to be inspected in Summer 2016.
		Net in successful	Scheduling issues prevented the activity from
		Not inspected.	being inspected. The activity has been added
3409			to list to be inspected in Summer 2016.

# Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)

The County reviews and assesses all affirmative marketing plans for HOME projects during the project application stage and when monitoring the project during the period of affordability.

During a project's development phase, the County makes available a list of known MBE & WBE contractors. Additionally, the County promotes use of the local Black Chamber of Commerce for housing developers to identify additional local contractors. The County is continuously working to expand its list of MBE, WBE, and local contractors for all projects.

# Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

During Program Year 2015 the County received \$46,181.32 in program income. The County utilized \$25,911.59 of program income in a HOME rental project, IDIS Activity 3609. Activity 3609 benefitted six (6) extremely-low-income individuals living in a Community Integrated Living Arrangement (CILA) group home. A portion of the program income, \$4,618.13, was utilized for HOME administration costs, IDIS Activity 3668. Of the remaining amount, \$4,750 was used to fund activities but was not drawn down prior to the end of the Program Year, and \$10,901 is carried over to PY2016.

# Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)

The availability of affordable housing is the primary need in Lake County. To address this need, the County prioritizes investment of housing funds in the high opportunity areas - those close to jobs and transportation, and traditionally with a low amount of available affordable housing. The County continues to use local Affordable Housing Program funds to sustain developments when other federal awards are not available, or to create new affordable housing units. The County maintains a robust owner-occupied rehabilitation program as an effort to maintain the local housing stock as affordable. Additionally, the County partners with an active Affordable Housing Coalition, to promote community education and awareness on the challenges and opportunities of affordable housing.

# CR-60 - ESG 91.520(g) (ESG Recipients only)

# ESG Supplement to the CAPER in *e-snaps*

#### For Paperwork Reduction Act

## 1. Recipient Information—All Recipients Complete

Basic Grant Information	
Recipient Name	LAKE COUNTY
Organizational DUNS Number	074591652
EIN/TIN Number	366006600
Indentify the Field Office	CHICAGO
Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance	Waukegan/North Chicago/Lake County CoC

# ESG Contact Name

Prefix	Ms
First Name	Jodi
Middle Name	0
Last Name	Gingiss
Suffix	0
Title	Community Development Administrator

#### **ESG Contact Address**

Street Address 1	500 W Westchester Road
Street Address 2	0
City	Libertyville
State	IL
ZIP Code	-
Phone Number	8473772139
Extension	0
Fax Number	0
Email Address	jgingiss@lakecountyil.gov

### 2. Reporting Period—All Recipients Complete

Program Year Start Date	05/01/2015
Program Year End Date	04/30/2016

#### 3a. Subrecipient Form – Complete one form for each subrecipient

Subrecipient or Contractor Name: LAKE COUNTY City: Waukegan State: IL Zip Code: 60085, 4304 DUNS Number: 074591652 Is subrecipient a victim services provider: N Subrecipient Organization Type: Unit of Government ESG Subgrant or Contract Award Amount: 36494

Subrecipient or Contractor Name: PRAIRIE STATE LEGAL SERVICE City: Waukegan State: IL Zip Code: 60085, 5514 DUNS Number: 021434485 Is subrecipient a victim services provider: N Subrecipient Organization Type: Other Non-Profit Organization ESG Subgrant or Contract Award Amount: 13423

Subrecipient or Contractor Name: A Safe Place City: Zion State: IL Zip Code: , DUNS Number: 122324247 Is subrecipient a victim services provider: Y Subrecipient Organization Type: Other Non-Profit Organization ESG Subgrant or Contract Award Amount: 23000

Subrecipient or Contractor Name: Catholic Charities of the Archdiocese of Chicago City: Chicago State: IL Zip Code: , DUNS Number: 069958528 Is subrecipient a victim services provider: N Subrecipient Organization Type: Other Non-Profit Organization ESG Subgrant or Contract Award Amount: 105000 Subrecipient or Contractor Name: LAKE COUNTY HAVEN City: Libertyville State: IL Zip Code: 60048, 0127 DUNS Number: 044524176 Is subrecipient a victim services provider: N Subrecipient Organization Type: Other Non-Profit Organization ESG Subgrant or Contract Award Amount: 22000

Subrecipient or Contractor Name: PADS LAKE COUNTY, INC. City: North Chicago State: IL Zip Code: 60064, 3048 DUNS Number: 019728976 Is subrecipient a victim services provider: N Subrecipient Organization Type: Other Non-Profit Organization ESG Subgrant or Contract Award Amount: 20000

# **CR-65 - Persons Assisted**

#### 4. Persons Served

#### 4a. Complete for Homelessness Prevention Activities

Number of Persons in	Total
Households	
Adults	23
Children	43
Don't Know/Refused/Other	0
Missing Information	0
Total	66

Table 14 – Household Information for Homeless Prevention Activities

### 4b. Complete for Rapid Re-Housing Activities

Number of Persons in Households	Total
Adults	22
Children	23
Don't Know/Refused/Other	0
Missing Information	0
Total	45

Table 15 – Household Information for Rapid Re-Housing Activities

# 4c. Complete for Shelter

Number of Persons in Households	Total
Adults	961
Children	407
Don't Know/Refused/Other	130
Missing Information	0
Total	1,498

Table 16 – Shelter Information

#### 4d. Street Outreach

Number of Persons in	Total
Households	
Adults	0
Children	0
Don't Know/Refused/Other	0
Missing Information	0
Total	0

Table 17 – Household Information for Street Outreach

# 4e. Totals for all Persons Served with ESG

Number of Persons in Households	Total
Adults	1,006
Children	473
Don't Know/Refused/Other	130
Missing Information	0
Total	1,609

Table 18 – Household Information for Persons Served with ESG

# 5. Gender—Complete for All Activities

	Total
Male	738
Female	740
Transgender	1
Don't Know/Refused/Other	130
Missing Information	0
Total	1,609

Table 19 – Gender Information

# 6. Age—Complete for All Activities

	Total
Under 18	473
18-24	180
25 and over	826
Don't Know/Refused/Other	130
Missing Information	0
Total	1, 609

Table 20 – Age Information

# 7. Special Populations Served—Complete for All Activities

Subpopulation	Total	Total Persons Served – Prevention	Total Persons Served – RRH	Total Persons Served in Emergency Shelters
Veterans	62	2	0	60
Victims of Domestic				
Violence	143	0	0	143
Elderly	48	1	0	47
HIV/AIDS	5	0	0	5
Chronically Homeless	111	0	3	108
Persons with Disabilit	ies:			
Severely Mentally				
III	401	2	2	397
Chronic Substance				
Abuse	193	0	0	193
Other Disability	223	1	2	220
Total				
(Unduplicated if				
possible)	1,186	6	7	1,173

# Number of Persons in Households

Table 21 – Special Population Served

# CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes

### 10. Shelter Utilization

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	40,142
Total Number of bed-nights provided	35,970
Capacity Utilization	89.61%

Table 22 – Shelter Capacity

# **11.** Project Outcomes Data measured under the performance standards developed in consultation with the CoC(s)

The utilization rate of the shelters is in-line with the expectations of the CoC.

# **CR-75** – Expenditures

# 11. Expenditures

# **11a. ESG Expenditures for Homelessness Prevention**

	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015
Expenditures for Rental Assistance	3,000	22,233	27,300
Expenditures for Housing Relocation and			
Stabilization Services - Financial Assistance	0	0	0
Expenditures for Housing Relocation &			
Stabilization Services - Services	39,000	16,105	19,915
Expenditures for Homeless Prevention under			
Emergency Shelter Grants Program	0	0	0
Subtotal Homelessness Prevention	42,000	38,338	47,215

Table 23 – ESG Expenditures for Homelessness Prevention

# 11b. ESG Expenditures for Rapid Re-Housing

	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015
Expenditures for Rental Assistance	2,800	19,510	0
Expenditures for Housing Relocation and			
Stabilization Services - Financial Assistance	0	6,490	45,289
Expenditures for Housing Relocation &			
Stabilization Services - Services	1,200	10,000	16,751
Expenditures for Homeless Assistance under			
Emergency Shelter Grants Program	0	0	0
Subtotal Rapid Re-Housing	4,000	36,000	62,040

Table 24 – ESG Expenditures for Rapid Re-Housing

# **11c. ESG Expenditures for Emergency Shelter**

	Dollar Amount	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015	
Essential Services	34,000	58,595	20,000	
Operations	67,150	42,833	45,000	
Renovation	0	0	0	
Major Rehab	0	0	0	
Conversion	0	0	0	
Subtotal	101,150	101,428	65,000	

### 11d. Other Grant Expenditures

	Dollar Amount of Expenditures in Program Year		
	2013	2014	2015
HMIS	9,943	0	117
Administration	12,737	14,788	7,532
Street Outreach	0	0	0

Table 26 - Other Grant Expenditures

### 11e. Total ESG Grant Funds

Total ESG Funds Expended	2013	2014	2015
542,288	169,830	190,554	181,904

Table 27 - Total ESG Funds Expended

#### 11f. Match Source

	2013	2014	2015
Other Non-ESG HUD Funds	0	0	0
Other Federal Funds	85,680	12,391	81,904
State Government	0	94,504	0
Local Government	0	0	35,000
Private Funds	84,150	113,659	65,000
Other	0	0	0
Fees	0	0	0
Program Income	0	0	0
Total Match Amount	169,830	220,554	181,904

Table 28 - Other Funds Expended on Eligible ESG Activities

### 11g. Total

Total Amount of Funds Expended on ESG Activities	2013	2014	2015
1,114,576	339,660	411,108	363,808

Table 29 - Total Amount of Funds Expended on ESG Activities