

# Lake County Illinois

*Lake County Courthouse and Administrative Complex  
18 N. County Street  
Waukegan, IL 60085-4351*



## **Meeting Minutes - Final**

**Wednesday, January 7, 2015**

**8:30 AM**

**Assembly Room, 10th Floor**

**Public Works and Transportation Committee**

1. Call to Order

*Chair Thomson Carter called the meeting to order at 8:30 a.m.*

**Present** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

*Others present:*

*Brian Ashman, SAIA*

*Chuck Bartels, Lake County Board Member*

*Adam Boeche, Village of Mundelein*

*Barry Burton, County Administrator*

*Carol Calabresa, Lake County Board Vice Chairman*

*Steve Carlson, Lake County Board Member*

*Cindy Emmons, SAIA*

*Gary Gordon, Finance and Administrative Services*

*RuthAnne Hall, Purchasing*

*Sandy Hart, Lake County Board Member*

*Bill Heinz, Village of Grayslake*

*Dick Hosteny, Lake County Resident*

*Jesse Kelly, SAIA*

*Barbara Klipp, Lake County Resident*

*Peter Kolb, Public Works*

*Jim Kueck, Cushman & Wakefield*

*Aaron Lawlor, Lake County Board Chairman*

*Adam Lehmann, Assistant to the County Administrator*

*Steve Lentz, Village of Mundelein*

*John Lobaito, Village of Mundelein*

*Steven Mandel, Lake County Board Member*

*Melanie Mazur, Lake County Resident*

*Phil Mott, SAIA*

*Audrey Nixon, Lake County Board Member*

*Carol Shaffer, Lake County Resident*

*Kirk Smith, Village of Grayslake*

*Lisle Stalter, State's Attorney's Office*

*Michael Stewart, Grayslake Business Partnership*

*Patrice Sutton Burger, Finance and Administrative Services*

*Rhett Taylor, Village of Grayslake*

*Paula Trigg, Division of Transportation*

*Jennie Vana, Communications*

*Blanca Vela-Schneider, County Board Office*

*Eric Waggoner, Planning, Building and Development*

*Ryan Waller, Assistant County Administrator*

*Walter Willis, SWALCO*

*Larry Wollheim, Purchasing*

*Angelo Zognafes, Pearson Brown and Associates*

**2. Pledge of Allegiance**

*Chair Thomson-Carter led the Pledge of Allegiance.*

**3. Approval of Minutes**

**3.1 14-1291**

Minutes from September 3, 2014.

**Attachments:** [PWT 9.3.14 Final.pdf](#)

**A motion was made by Member Taylor, seconded by Member Maine, that items 3.1 and 3.2 be approved. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**3.2 14-1294**

Minutes from October 8, 2014.

**Attachments:** [PWT 10.8.14 Final.pdf](#)

**A motion was made by Member Taylor, seconded by Member Maine, that items 3.1 and 3.2 be approved. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**4. Added to Agenda**

*There were no items added to the agenda.*

**5. Public Comment**

*There was no public comment.*

**6. Old Business**

*Chair Thomson Carter reported she had previously served as Chair of this committee and is happy to serve in this capacity once more.*

**7. New Business**

**DIVISION OF TRANSPORTATION**

**7.1 14-1279**

Joint resolution authorizing a contract with Meade Electric Co., Inc., McCook, Illinois, in the amount of \$421,704.44 for traffic signal interconnects to Lake County PASSAGE, along various routes in Lake County, and designated as Section 14-00268-13-TL.

**Attachments:** [Bid Tab, ITS PASSAGE Field Elements 2014](#)

*Division of Transportation Director Paula Trigg reported the Committee previously approved appropriation of this item. This approval would be to award the contract to Meade Electric Co.*

**A motion was made by Member Maine, seconded by Member Hewitt, that this item be approved and referred on to Financial and Administrative Committee. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.2 14-1280**

Joint resolution appropriating \$60,000 of Motor Fuel Tax funds for the 2015 repair and replacement of various guardrail and fence installations, and designated as Section 15-00000-06-GM.

**A motion was made by Member Hewitt, seconded by Member Durkin, that this item be approved and referred on to Financial and Administrative Committee. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.3 14-1313**

Joint resolution authorizing the execution of an agreement for consulting engineering services with Gewalt Hamilton Associates, Inc., Vernon Hills, Illinois, for Phase II design engineering services for the reconstruction and widening of Buffalo Grove Road, from Illinois Route 22 to Deerfield Parkway, at a maximum cost of \$1,197,363.11, appropriating \$1,440,000 of ¼% Sales Tax for Transportation funds, and designated as Section 11-00249-03-WR.

**Attachments:** [14-1313 Buffalo Grove Road Phase II Consultant Agreement Draft](#)

*Division of Transportation Director Paula Trigg reported Phase I is almost complete and staff is preparing to move into Phase II. A public hearing for this item occurred in December. She noted that the original design for the construction of Buffalo Grove includes widening of the road in the future.*

**A motion was made by Member Mathias, seconded by Member Taylor, that this item be approved and referred on to Financial and Administrative Committee. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.4 14-1281**

Joint committee action item approving Change Order No. 2, for additions to the Winchester Road Compensatory Floodplain Storage construction contract, which is an increase of \$9,361.35, and designated as Section No. 10-00151-22-CH.

**Attachments:** [14-1281 Winchester Road Compensatory Floodplain Storage Change Or](#)

*Division of Transportation Director Paula Trigg reported that due to an error in the calculations of quantities needed for materials, the cost of the project exceeded the cost of the contract. The change order is over 10 percent of the contract amount and was brought for Committee consideration and approval.*

**A motion was made by Member Durkin, seconded by Member Werfel, that this item be approved. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.5 14-1314**

Joint resolution authorizing a supplemental appropriation of \$230,000 of Motor Fuel Tax Funds for the construction of the Washington Street Bike Path extension, from Atkinson Road to Lancer Lane, and designated as Section 09-00135- 11-BT.

*Division of Transportation reported the project is funded with a Congestion Mitigation and Air Quality (CMAQ) grant. Original bids came in over the engineer's estimate and bids were rejected. The project went out for bid again and the new bids were less than the original but are still over the engineer's estimate. Staff will bring this to the CMAQ committee to request additional funding for the project which may reduce the funds paid by the County. Upon inquiry from Member Hewitt regarding the bike path, Ms. Trigg reported the project was requested by the Village of Grayslake to go west to the College of Lake County. There is a long-term goal to extend the bike path further west, but bike paths are completed in segments.*

**A motion was made by Member Werfel, seconded by Member Hewitt, that this item be approved and referred on to Financial and Administrative Committee. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.6 14-0064**

Director's Report - Transportation.

*Division of Transportation Director Paula Trigg reported on recent traffic signal hacking. While this has not occurred in Lake County, a review of the County's traffic signal interconnections and security has taken place. The County's system is encrypted and has firewalls. Staff has and will continue to do all they can to ensure the security of the system.*

*Ms. Trigg reported the County awarded Berger Excavating its Contractor of the Year in December for the Fairfield Project and the Washington Street Project. Ms. Trigg noted the Fairfield and 176 Projects received the American Public Works Association (APWA) Lake Branch Award for Project of the Year and additional accolades may be received for this*

*project.*

*The Division of Transportation's maintenance department has identified over 300 trees for removal, most diseased by the emerald ash borer. Trees are removed when weather permits. The area most impacted is Granada Street. Member Hewitt requested notification when maintenance crews are in her district.*

*Ms. Trigg reported on the road safety audit on Washington Street at the s-curve. The final report was provided over the holidays and staff will be reaching out to those impacted to review the report together. She noted most of the short term recommendations provided in the audit have already been completed.*

*Ms. Trigg reported on an upcoming Illinois Department of Transportation (IDOT) letting including a resurfacing project on US 41 from 94 to Route 21 in Gurnee and Wadsworth, a resurfacing, soil stabilization and retaining wall on McClory Bike Path in Highland Park, the resurfacing of Gabriel Avenue from 23rd Street to 33rd Street in Zion. Ms. Trigg provided copies of the County Board endorsed 2040 Plan.*

*Ms. Trigg reported she will provide monthly updates regarding paratransit. A lengthy discussion with the groups involved regarding the history of paratransit, where it currently is and where it will be in the future, is needed and will most likely occur in the spring. Agenda items regarding paratransit will be presented in greater detail. She noted upcoming paratransit items that will be requested for consideration at the next committee meeting. Ms. Trigg stated the Northwest Demonstration Project was an addition to the Northwest Dial A Ride program. She stated that LCCTSC is working with the Northwest Demonstration Group, the township supervisors, and Pace to consolidate the two programs. Discussion occurred regarding the sustainability of the program without the County's support. Member Maine indicated there is a need to fairly distribute services amongst residents of Lake County and this program solely benefits one area. Future discussions will occur regarding the funding of the program and whether the 1/4% sales tax revenue should continue to be used to help fund this program.*

## **PUBLIC WORKS**

### **7.7 14-1255**

Joint resolution authorizing the execution of the Fifth Amendment to Restated and Amended Agreement for Sewage Disposal with the Village of Grayslake.

**Attachments:** [FIFTH AMENDMENT TO AGREEMENT FOR SEWER DISPOSAL.pdf](#)  
[EXHIBIT A \(SAIA Parcel\).pdf](#)  
[EXHIBIT B \(SAIA Property Service Area\).pdf](#)  
[EXHIBIT C \(GL Sewer Service Area as Amended\).pdf](#)  
[EXHIBIT D Sewer Usage Coefficients.pdf](#)  
[MEMO.PDF](#)  
[MEMO - ATTACHMENT A.PDF](#)  
[MEMO - ATTACHMENT B.PDF](#)  
[MEMO - ATTACHMENT C.PDF](#)  
[MEMO - ATTACHMENT D.PDF](#)  
[Grayslake Economic Development Comm on SAIA](#)  
[Grayslake 12.19.2014 Letter](#)  
[Considerations and Principles Policy](#)

*Chair Thomson Carter provided a brief overview of how the discussion and commentary portions of this item will occur.*

*Village of Grayslake Mayor Rhett Taylor expressed his support of the SAIA development. Several businesses have left Lake County for Wisconsin and this development would bring additional jobs to Lake County.*

*Village of Grayslake Council Hal Francke of Meltzer, Purtill, and Stelle provided a powerpoint presentation. The County has entered into several agreements with the Village of Grayslake to address economic development, sewer agreements, and road improvement projects. SAIA understood its annexation options and requested to come into the Village of Grayslake. The Village of Grayslake's Plan Commission/Zoning Board of Appeals recommended its annexation in July with Village Board approval occurring in mid July. The request before the County today is to amend its sewer agreement with Grayslake to expand sewer service to accommodate the needs of SAIA. The development is consistent with the Village's Comprehensive Plan and Lake County's Framework Plan. SAIA would like to open trench the sewer line due to the costs involved.*

*Jessie Kelly, real estate agent for SAIA, provided a brief history of the organization. SAIA operates 147 terminals and employs approximately 8,500 people nationally. The company listened to resident concerns and is willing to address their concerns regarding noise, lighting, pollution, and buffering.*

*Angelo Zografos of Pearson, Brown and Associates presented the layout of the proposed development. A six acre area of open space to detain storm water is proposed on the southern end of the property to buffer the view of the facility and to address drainage*

concerns. Landscape and a berm will be installed to provide additional buffer. Parking lot fixtures will be shielded to prevent light spillage. He reviewed SAIA's decision to request sanitary sewer service from the County, noting the other options were more expensive and/or more disruptive.

Village of Mundelein Mayor Steve Lentz expressed his opposition to SAIA's request for sanitary sewer service from the County. He indicated the facility will cause disruption to Mundelein's residents, will decrease home values, create traffic issues, and could be a safety concern to the students of a nearby school. Mr. Lentz also raised concern regarding the County's expired agreement with North Shore Sanitary District (NSSD) and NSSD's stance that it will not issue any additional sanitary sewer permits to the County. Additionally, there is a great deal of opposition to development by the Village of Mundelein residents as well as the Village of Grayslake.

Chair Thomson Carter opened the meeting up to public comment.

Village of Mundelein Trustee Ed Sullivan indicated amending the sewer agreement is anything but routine. He expressed concern the approval would be detrimental to negotiations between the Villages. If the Village of Mundelein provided sanitary sewer service, it would be able to negotiate on behalf of its residents.

Ms. Barbara Klipp, a resident of Grayslake, reported the proposed facility is less than a mile away from her home. The festivities on the fairground create noise and pollution and she expressed concern that SAIA will cause even greater and continuous disruption.

Melanie Mazur reported she lives across from the proposed development. She expressed concern regarding the hours of operation, noise, and traffic. She indicated this type of business is not appropriate for this location.

Dick Hostony of the Village of Grayslake indicated he felt the Village of Grayslake did not properly notify its residents of the zoning issue and requested the County vote against providing sewer service.

Grayslake Mayor Taylor indicated the Village of Grayslake complied with the Open Meetings Act requirement, placing its agenda on the Village's website and airing the agenda on its public access channel. He added several Mundelein residents showed up to the meeting.

Chair Thomson Carter closed public comment.

Public Works Director Peter Kolb indicated Public Works reviewed the request for consistency with its policy and procedural process as did Planning, Building and

*Development. The request meets the County's parameters for expansion. The issue was initially introduced in August but was tabled to allow the Villages to negotiate. The item was considered by the County Board on December 9, 2014 and was referred back to Public Works. Staff recommends approval of this request.*

*Member Maine expressed empathy for both communities but indicated the communities should have worked out their issues before a request was brought to the County. Upon inquiry from Member Maine regarding NSSD's sanitary sewer service agreement, County Administrator Barry Burton indicated the County's contract with NSSD has expired and NSSD has indicated it will not be providing any new sewer permits to the County until an agreement has been reached. He noted his confidence in reaching an amicable agreement with NSSD but indicated SAIA does have the ability to seek a permit separately with NSSD in addition to its permit from the County. Ultimately, it is SAIA's risk to try to obtain a permit from NSSD or to wait until an agreement is met with Lake County.*

*Member Taylor noted the County tabled the issue in August to allow the two communities to negotiate. He noted SAIA's footprint is notably smaller than the trucking facility across the street from it, Medline. Additionally, fewer employees will create less of a traffic issue. The issue before the County is not a zoning issue, but a request for sanitary sewer service expansion. However, the request is consistent with the County's lands use agreement.*

*Lake County Board Chairman Aaron Lawlor indicated he had reached out to both communities in August to see if he could facilitate a collaboration but both communities declined. The County should not use its sewer service to embark on a parallel zoning issue. Discussion continued.*

**A motion was made by Member Taylor, seconded by Member Durkin, that this item be recommended for adoption to the regular agenda. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.8 14-1285**

Joint resolution executing a contract with Wunderlich-Malec Services, Inc. of Minnetonka, Minnesota, in the amount of \$1,146,751 for the SCADA Improvements Phase II Project.

**Attachments:** [14-1285 SCADA Bid Tab](#)

*Public Works Director Peter Kolb reported Phase II work will allow data to be transmitted to Public Works so there is no need for staff to manually read the data.*

**A motion was made by Member Taylor, seconded by Member Hewitt, that this item be approved and referred on to Financial and Administrative Committee. The motion carried by the following vote:**

**Aye:** 8 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Pedersen, Member Taylor and Member Werfel

**Not Present:** 1 - Member Mathias

**7.9 14-1287**

Joint resolution authorizing execution of a professional services agreement with RJN Group, Inc., Wheaton, Illinois, in the amount of \$135,174 for engineering services for the 2015 Infiltration and Inflow Reduction Program.

**Attachments:** [14-1287 2015 I&I RJN Attachment A](#)  
[14-1287 2015 I&I RJN Engineering Services Agreement](#)

*Public Works Director Peter Kolb reported this company will work to identify inflow and infiltration issues caused by illegal cross connections and damage to sanitary sewer lines. Villages will need to address infiltration issues once empirical data is provided. Additionally, addressing inflow and infiltration issues will provide additional capacity for future developments.*

**A motion was made by Member Maine, seconded by Member Hewitt, that this item be approved and referred on to Financial and Administrative Committee. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.10 14-1286**

Joint resolution authorizing County execution of documents necessary to secure an Illinois Environmental Protection Agency (IEPA) low interest loan for financing of the Des Plaines River Water Reclamation Facility Phases 2 and 3 Improvement Project.

*Public Works Director Peter Kolb reported the loan will finance the Des Plains River Water Reclamation Facility which includes a biological nutrient component to address Illinois Environmental Protection Agency standards regarding phosphorous and nitrogen removal. The facility will dry the material and will allow the County to use it to supplement dirt.*

**A motion was made by Member Hewitt, seconded by Member Sauer, that this item be approved and referred on to Financial and Administrative Committee. The motion carried by the following vote:**

**Aye:** 9 - Chair Thomson-Carter, Vice Chair Sauer, Member Durkin, Member Hewitt, Member Maine, Member Mathias, Member Pedersen, Member Taylor and Member Werfel

**7.11 12-1231**

Director's Report - Public Works.

*Public Works Director Peter Kolb indicated the North Shore Sanitary District is now the North Shore Water Reclamation District. Meeting dates have been set to continue*

*contract negotiations. Mr. Kolb also indicated he will bring Public Works' five year capital improvement program for the Committee's review.*

**A motion was made that this item be received and placed on the consent agenda.  
The motion carried unanimously.**

**8. Executive Session**

*There was no Executive Session.*

**9. County Administrator's Report**

**14-1325**

Discussion regarding Solid Waste Agency of Lake County's (SWALCO's) electronic recycling program.

*Walter Willis of Solid Waste Agency of Lake County (SWALCO) provided an update regarding the County's electronic recycling program. The Electronic Products and Recycling & Reuse Act became effective in Illinois in 2008 and was intended to have electronic manufacturers bear the weight of recycling their products after use. The program has not been functioning the way it was intended due to loop holes in the Act and those costs are being pushed back onto governments, forcing some agencies to shut down their recycling programs. SWALCO is considering lobbying for legislative action to introduce a bill that will clarify that it is the manufacturer's responsibility to bear the costs for recycling electronic goods but this is something that will take time. A comprehensive review of the Act is to take place in 2015 with changes to become effective in 2016, but action is needed now. SWALCO has asked its legal council to review its options including seeking an interpretation from the Illinois Attorney General regarding the existing Act. Discussion ensued. The consensus is that the program is important to the County and its residents. It is important to make the public aware and to engage them in requesting assistance from their legislators including County Board Members and state elected officials.*

**9.1 14-1317**

Demonstration of the draft on-line Code of Ordinances.

*This item is tabled.*

**10. Adjournment**

*The meeting was adjourned at 11:24 a.m.*

*Meeting minutes prepared by Blanca Vela-Schneider.*

*Respectfully submitted,*

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Chairman

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*Vice-Chairman*

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*Public Works and Transportation Committee*